House Bill 55

By: Representatives Powell of the 29th, McCall of the 30th, and Bearden of the 68th

A BILL TO BE ENTITLED

AN ACT

- 1 To amend Chapter 5 of Title 12 of the Official Code of Georgia Annotated, relating to water
- 2 resources, so as to provide for protection of river basins; to define certain terms; to regulate
- 3 interbasin transfers of water; to provide for an in-stream flow policy; to provide an exemption;
- 4 to provide legislative findings and declarations; to provide a short title; to provide an effective
- 5 date; to repeal conflicting laws; and for other purposes.

6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

7 SECTION 1.

- 8 Chapter 5 of Title 12 of the Official Code of Georgia Annotated, relating to water resources,
- 9 is amended by adding a new article to read as follows:

10 "ARTICLE 11

- 11 12-5-590.
- 12 This article shall be known and may be cited as the 'River Basin Protection Act.'
- 13 12-5-591.
- 14 Georgia's river systems and aquifers support communities, local and regional economies,
- and diverse ecosystems. Maintaining natural flows throughout Georgia to the maximum
- extent practicable, while ensuring a safe yield, is essential for the overall health of its water
- 17 resources and the economies that depend on them. It is therefore declared to be the policy
- of the State of Georgia to approximate natural flow levels and rates in all waters of the state
- 19 to the maximum extent practicable, to protect against over-allocations and under-allocations
- of water in all river systems and aquifers or portions thereof in the state to the maximum
- 21 extent practicable, and to minimize consumptive uses of water to the maximum extent
- 22 practicable.

- 1 12-5-592.
- 2 As used in this article, the term:
- 3 (1) 'Basin' means the Altamaha, Chattahoochee, Coosa, Flint, Ochlockonee, Ocmulgee,
- 4 Oconee, Ogeechee, St. Marys, Satilla, Savannah, Suwannee, Tallapoosa, or Tennessee River
- 5 Basin.
- 6 (2) 'Biological integrity' means the maintenance of water in a water source in the volume
- and at the times necessary to support and maintain wetlands and wildlife, including fish,
- 8 flora, and fauna, insofar as protection of either is required by federal or state laws or
- 9 regulations.
- 10 (3) 'Chemical integrity' means the maintenance of water in a water source in the volume
- and at the times necessary to enable such water source to achieve the water quality
- standards prescribed for the water source by federal or state laws or regulations in light of
- authorized effluent discharges and other expected impacts on the water source.
- 14 (4) 'Consumptive use' means any use of water that is not a nonconsumptive use, including,
- but not limited to, evaporation or the incorporation of water into a product or crop.
- 16 (5) 'Department' means the Department of Natural Resources.
- 17 (6) 'Director' means the director of the division.
- 18 (7) 'Division' means the Environmental Protection Division of the department.
- 19 (8) 'Ground water' shall be defined as in paragraph (6) of Code Section 12-5-92.
- 20 (9) 'Interbasin transfer' means the withdrawal, diversion, or pumping of surface water from
- one river basin, or the withdrawal or pumping of ground water from a point located within
- or beneath one river basin, and discharge of all or any part of the water in or beneath a river
- basin different from the basin of origin.
- 24 (10) 'Nonconsumptive use' means a use of withdrawn water in such a manner that it is
- 25 returned to its waters of origin at or near its point of withdrawal without substantial
- diminution in quality or quantity and without resulting in or exacerbating a low flow
- 27 condition.
- 28 (11) 'Physical integrity' means the volume of water in a water source necessary to:
- 29 (A) Support commercial navigation of the water source as required by federal or state
- 30 law or regulation;
- 31 (B) Preserve natural, cultural, or historic resources as determined by or as required by
- 32 federal or state law or regulation;
- 33 (C) Provide adequate recreational opportunities to the people of Georgia; and
- (D) Prevent serious depletion or exhaustion of the water source.
- 35 (12) 'Safe yield' means the amount of water in a water source available for withdrawal
- 36 without impairing the long-term utility of the water source, including the biological
- integrity, chemical integrity, and physical integrity of the source, as determined by

1 comparing the natural and artificial replenishment of the water source to existing or

- 2 planned consumptive and nonconsumptive uses.
- 3 (13) 'Waters of the state' shall be defined as in paragraph (13) of Code Section 12-5-22.
- 4 12-5-593.
- 5 (a) Any person seeking to make an interbasin transfer of more than 100,000 gallons of water
- 6 per day shall apply to the director for a permit for such transfer. When feasible, the
- 7 nonconsumptive portion of the interbasin transfer shall be returned to the basin of origin.
- 8 Water users receiving water as the result of the proposed interbasin transfer shall implement
- 9 water conservation procedures and must demonstrate that there are no cost-effective
- alternatives to the interbasin transfer.
- 11 (b) The director shall use the following criteria in considering an application for an
- interbasin transfer permit:
- 13 (1) The quantity of the proposed withdrawal and the stream flow of the basin of origin, with
- special concern for low flow conditions;
- 15 (2) Protection of the present uses, and consideration of projected stream uses of the basin
- of origin, with special concern for low flow conditions and the ecology of the stream;
- 17 (3) Protection of the water quality in the basin of origin, with special concern for low flow
- 18 conditions;
- 19 (4) The economic feasibility, cost effectiveness, and environmental impacts of the
- 20 proposed permit in relation to alternative sources of water supply, including the cumulative
- impacts of current and proposed interbasin transfers in the basin;
- 22 (5) The overall current water demand and the reasonably foreseeable future water needs
- of the basin of origin;
- 24 (6) The supply of water presently available to the receiving basin, as well as the overall
- 25 current water demand and the reasonably foreseeable future water needs of the receiving
- basin, including methods of water use, conservation, and efficiency of use;
- 27 (7) The beneficial impact of any proposed transfer, and the demonstrated capability of the
- applicant to implement effectively its responsibilities under the requested permit;
- 29 (8) The nature of the applicant's use of the water, to determine whether the use is
- reasonable;
- 31 (9) Whether the applicant has implemented all reasonable efforts to promote
- 32 conservation;
- 33 (10) Whether the proposed project requiring the interbasin transfer shall promote
- 34 conservation of water;
- 35 (11) The requirements of other state and federal agencies with authority relating to water
- 36 resources;

1 (12) The availability of water to respond to emergencies, including drought in the basin of

- 2 origin and in the receiving basin;
- 3 (13) Whether the project shall have any beneficial or detrimental impact on navigation,
- 4 hydropower or other power generation, fish and wildlife habitats, aesthetics, or recreation;
- 5 (14) The quantity, quality, location, and timing of water returned to the basin of origin,
- 6 receiving basin, or a downstream basin;
- 7 (15) Climatic conditions;
- 8 (16) Any offsetting increases in flow in the basin of origin that may be arranged through
- 9 permit conditions;
- 10 (17) The number of downstream river miles from which water will be diverted as a result
- of the transfer;
- 12 (18) Consultations with local governments affected by the proposed transfer and use;
- 13 (19) The correlation between surface water and ground water in the basin of origin, and
- whether the proposed use will be harmful to the supply of either or both;
- 15 (20) Impact on interstate water use;
- 16 (21) The cumulative effect on the basin of origin and the receiving basin of any water
- transfer or consumptive water use that is authorized or projected; and
- 18 (22) Such other factors as are reasonably necessary to carry out the purposes of Georgia
- 19 law.
- 20 (c) The director shall issue or deny any interbasin transfer permit applied for in accordance
- 21 with the provisions of this chapter. Any such interbasin transfer permit shall be issued for
- a term of no more than 20 years, and shall be subject to review every ten years of its
- duration. The provisions of this article shall apply to proposed new interbasin transfer
- 24 permits or modifications of existing permits. The director shall modify an existing
- 25 interbasin transfer permit or issue or deny a new one, indicating in the permit the following
- provisions, terms, and conditions:
- 27 (1) The location of the withdrawal;
- 28 (2) The authorized amount of the withdrawal and the level of consumptive use, if any, and
- required conservation measures, if any;
- 30 (3) The dates during which water is to be withdrawn, including any seasonal or shorter
- 31 variations in the authorized withdrawals or level of consumptive use;
- 32 (4) The uses for which the water is authorized to be withdrawn;
- 33 (5) The transfer of water shall be governed by any applicable in-stream flow protection
- requirements of the division;
- 35 (6) The amount of return flow required, if any, and the required place of discharge, if any;
- 36 (7) Any special provisions necessary to promote an adequate water supply for the state or
- 37 to mitigate any future adverse conditions resulting from the transfer;

- 1 (8) The installation, maintenance, and use of stream flow monitoring equipment;
- 2 (9) Any requirements for metering, surveillance, and reporting the director determines to
- 3 be necessary to ensure compliance with other conditions, limitations, or restrictions of the
- 4 permit, including consent to inspections or investigations;
- 5 (10) The establishment and reporting of transfer activities by the permittee;
- 6 (11) The time within which all necessary construction authorized by the permit must be
- 7 completed or within which the withdrawal or use of water must begin to be made, with the
- delay not to exceed five years from the date of issuance of the permit, subject to extension
- 9 by order of the director upon showing that all due efforts and diligence toward the
- 10 completion of the work have been made;
- 11 (12) Any extraordinary withdrawals of the waters of the state necessary for the
- 12 construction of any facilities necessary to withdraw or use water;
- 13 (13) Any obligation to restore the lands or waters of the state to their condition prior to
- the issuance of the permit;
- 15 (14) The date on which the permit expires; and
- 16 (15) Any other conditions, limitations, and restrictions the director determines to be
- 17 necessary to protect the public interest, the environment and ecosystems, and the public
- health, safety, and welfare, and to ensure the conservation, proper management, and
- aesthetic enhancement of the waters of the state.
- 20 (d) After receipt of a completed application and at least 30 days prior to acting on the
- application, the director shall notify city and county governments and public utilities in each
- county located entirely or partially within the river basin that is the source of the proposed
- transfer and the receiving basin and to all persons who have filed a written request with the
- 24 director that their names be placed on a mailing list for receipt of such notice. Any person
- desiring to be placed on such mailing list must so request in writing and renew such request
- in December of each year. The name of any person who has not renewed such request shall
- be removed from the list. The director shall cause a notice of the proposed interbasin
- 28 transfer which shall include a nontechnical description of the applicant's request and a
- 29 conspicuous statement in bold type as to the effects of the water transfer on the basin of
- 30 origin and receiving basin to be published in the legal organ or a newspaper of general
- 31 circulation in each potentially affected community in the basin of origin and the receiving
- 32 basin. Whenever there appears to be sufficient public interest, the director may call a public
- hearing. Notice shall be given of the public hearing at least 30 days prior to the hearing.
- 34 (e) In the event an emergency period of water shortage exists within an area of the state, the
- director may modify or revoke and reissue any interbasin transfer permit subject to the terms
- of a state drought management plan. The director shall give public notice of any emergency
- action taken with respect to an interbasin transfer permit to the maximum extent practicable.

- 1 12-5-594.
- 2 The division shall within no more than three years after the effective date of this article issue
- a final in-stream flow policy that incorporates safe yield for all river basins in the state.
- 4 12-5-595.
- 5 Those interbasin transfers identified in the water supply and water conservation management
- 6 plan approved by the Metropolitan North Georgia Water Planning District pursuant to
- subsection (a) of Code Section 12-5-584 shall be exempt from the requirements of this
- 8 article."
- 9 SECTION 2.
- 10 This Act shall become effective upon its approval by the Governor or upon its becoming law
- 11 without such approval.
- SECTION 3.
- 13 All laws and parts of laws in conflict with this Act are repealed.